

FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN
AUDITED FINANCIAL STATEMENTS
JUNE 30, 2019

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

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**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

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INDEPENDENT AUDITOR'S REPORT

Board of Education
Freedom Area School District
Freedom, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Freedom Area School District (District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Freedom Area School District, as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 12 and the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The nonmajor governmental funds, nonmajor special revenue funds, general fund, and agency funds combining schedules, listed as other supplementary information in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. The schedules of expenditures of federal and state awards are presented for purposes of additional analysis as required by the Wisconsin Department of Public Instruction, and are also not a required part of the financial statements.

The nonmajor governmental funds, nonmajor special revenue funds, general fund, and agency funds combining schedules and the schedules of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued a report dated December 2, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Erickson & Associates, S.C.

ERICKSON & ASSOCIATES, S.C.

Appleton, Wisconsin

December 2, 2019

FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

This section of Freedom Area School District's (District) annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year ended June 30, 2019. Please read it in conjunction with the District's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- General Fund (Fund 10) fund balance increased by \$30,646 to \$3,220,731. The fund balance is 17.0% of general fund expenditures. The Board of Education policy is to have a fund balance of greater than 5%.
- General Fund actual revenues of \$18,465,812 were \$57,179 more than final budgeted revenues of \$18,408,633. Actual expenditures of \$18,435,166 were \$26,533 more than the final budgeted expenditures of \$18,408,633. Actual expenditures were approximately 99% of revenues.
- For 2018-2019 the District increased compensation to support staff and administrative staff by the allowed CPI increase of 2.13%. An updated salary schedule was developed for support staff. The District continued with health and wellness initiatives to keep costs contained in that area. For 2018-2019 the District made a health insurance carrier change. The cost of salaries and fringe benefits for the District across all funds and for all purposes was \$14,662,420 during 2018-2019 or 64% of the entire budget.
- During 2018-2019 the District surveyed the community and then held a referendum to build a new high school on District owned land. This referendum was defeated two to one in April 2019. The District worked on projects related to \$1,150,000 borrowing for safety and security upgrades.

The District website can be found at www.freedomschools.k12.wi.us. Much more information on these topics can be found there.

FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual financial report consists of two parts - management's discussion and analysis and the basic financial statements, including notes to the financial statements and supplementary information.

The basic financial statements consist of two kinds of statements that present different views of the District's financial activities.

District-wide Financial Statements

- The *Statement of Net Position* compares assets to liabilities to give an overall view of the financial health of the District. This statement includes fixed assets and long-term liabilities.
- The *Statement of Activities* defines the District's expenses by function and illustrates the total that is offset by corresponding revenues - charges for services and/or operating grants and contributions. General revenues and extraordinary credits are identified. The result is total net expense offset by general and miscellaneous revenue - recognizing the change in net position for the District from the previous year.

Fund Financial Statements

- The *Balance Sheet - Governmental Funds* and *Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds* focus on individual parts of the District. Fund financial statements generally report operations in more detail than the district-wide statements.
- The *Notes to Financial Statements* provide further explanation of some of the information in the statements and provide additional disclosures so statement users have a complete picture of the District's financial activities and position.
- *Required Supplementary Information* further explains and supports the financial statements.
- *Other Supplementary Information* provides information specific to nonmajor governmental funds and the schedules of expenditures of federal and state awards.

FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

The major features of the District's financial statements, including the scope of the activities reported and type of information contained is shown in the following table. (Table #1)

Table #1

		-----Fund Financial Statements-----		
	District-wide Statements	Governmental	Proprietary	Fiduciary
Scope	Entire District (except fiduciary funds).	The activity of the District that is not proprietary or fiduciary, such as instructional, support services, and community services.	Activities the District operates similar to private business. <u>The District does not report any program for this designation.</u>	Assets held by the District on behalf of someone else. Student and other organizations that have funds on deposit with the District are reported here.
Required financial statements	Statement of net position and statement of activities.	Balance sheet and statement of revenues, expenditures, and changes in fund balance.	Statement of net position, statement of revenues, expenses and changes in net position, and statement of cash flows.	Statement of fiduciary net position and statement of changes in fiduciary net position.
Basis of accounting and measurement focus	Accrual accounting. Economic resources focus.	Modified accrual accounting. Current financial resources focus.	Accrual accounting. Economic resources focus.	Accrual accounting. Economic resources focus.
Type of asset and liability information	All assets and liabilities, both financial and capital, short-term and long-term.	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter. No capital assets or long-term liabilities included.	All assets and liabilities, both financial and capital, short-term and long-term.	All assets and liabilities, both financial and capital, short-term and long-term. These funds do not currently contain any capital assets, although they can.
Type of inflow and outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year, and expenditures when goods or services have been received and the related liability is due and payable.	All revenues and expenses during the year, regardless of when cash is received or paid.	All additions or deductions during the year, regardless of when cash is received or paid.

FREEDOM AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2019

Table #2

Condensed Statement of Net Position			
	<u>2019</u>	<u>2018</u>	<u>% Change</u>
<u>Assets</u>			
Current Assets	\$5,514,019	\$5,894,662	(6%)
Capital Assets	\$9,935,562	\$9,370,483	6%
Noncurrent Assets	\$ -	\$1,828,344	(100%)
Total Assets	\$15,449,581	\$17,093,489	(10%)
<u>Deferred Outflows of Resources</u>			
	\$9,063,408	\$5,293,406	71%
<u>Liabilities</u>			
Current Liabilities	\$1,057,501	\$1,793,249	(41%)
Noncurrent Liabilities	\$10,676,233	\$7,424,071	44%
Total Liabilities	\$11,733,734	\$9,217,320	27%
<u>Deferred Inflows of Resources</u>			
	\$6,273,128	\$5,568,761	13%
<u>Net Position</u>			
Invested in Capital Assets, Net of Related Debt	\$8,925,562	\$9,370,483	(5%)
Restricted	\$1,316,297	\$807,284	63%
Unrestricted	\$(3,735,732)	\$(2,576,953)	(45%)
Total Net Position	\$6,506,127	\$7,600,814	(14%)

Statement of Net Position: (Table #2)

The District's overall financial status, as reflected in total net position, decreased by \$1.1M to \$6.5M or 14% from FY17-18 figures. The District reported total assets of \$15.4M, of which \$9.9M are capital assets. The District reported deferred outflows of \$9.1M at June 30, 2019 relating to the District's WRS net pension and OPEB plan liabilities. The District reported total liabilities of \$11.7M, of which \$10.7M are long-term liabilities. The District reported deferred inflows of resources in the amount of \$6.3M, relating to the District's WRS net pension liability.

FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

Table #3

Changes in Net Position from Operating Results For Governmental Activities					
	<u>2018-19</u>	<u>%</u>	<u>2017-18</u>	<u>%</u>	<u>% Change</u>
Revenues:					
Program:					
Charges for Services	\$1,603,223	8%	\$1,530,593	8%	5%
Operating Grants & Cont.	\$1,803,250	9%	\$1,630,288	8%	11%
General:					
General State Aids	\$10,510,437	52%	\$10,443,339	52%	1%
Property Taxes	\$6,251,988	31%	\$6,185,774	31%	1%
Other	\$63,819	0%	\$108,782	1%	(41%)
Total Revenues	<u>\$20,232,717</u>	<u>100%</u>	<u>\$19,898,776</u>	<u>100%</u>	2%
Expenses:					
Instruction	\$11,744,665	55%	\$11,385,994	56%	3%
Support Services	\$6,886,661	32%	\$6,170,135	31%	12%
Nonprogram	\$1,580,868	8%	\$1,452,988	7%	9%
Food Service, Community	\$516,875	2%	\$549,464	3%	(6%)
Interest and Fiscal Charges	\$38,069	0%	\$23,496	0%	62%
Unallocated Depreciation	\$560,266	3%	\$602,118	3%	(7%)
Total Expenses	<u>\$21,327,404</u>	<u>100%</u>	<u>\$20,184,195</u>	<u>100%</u>	6%
Change in Net Position	<u>\$(1,094,687)</u>		<u>\$(285,419)</u>		(284%)

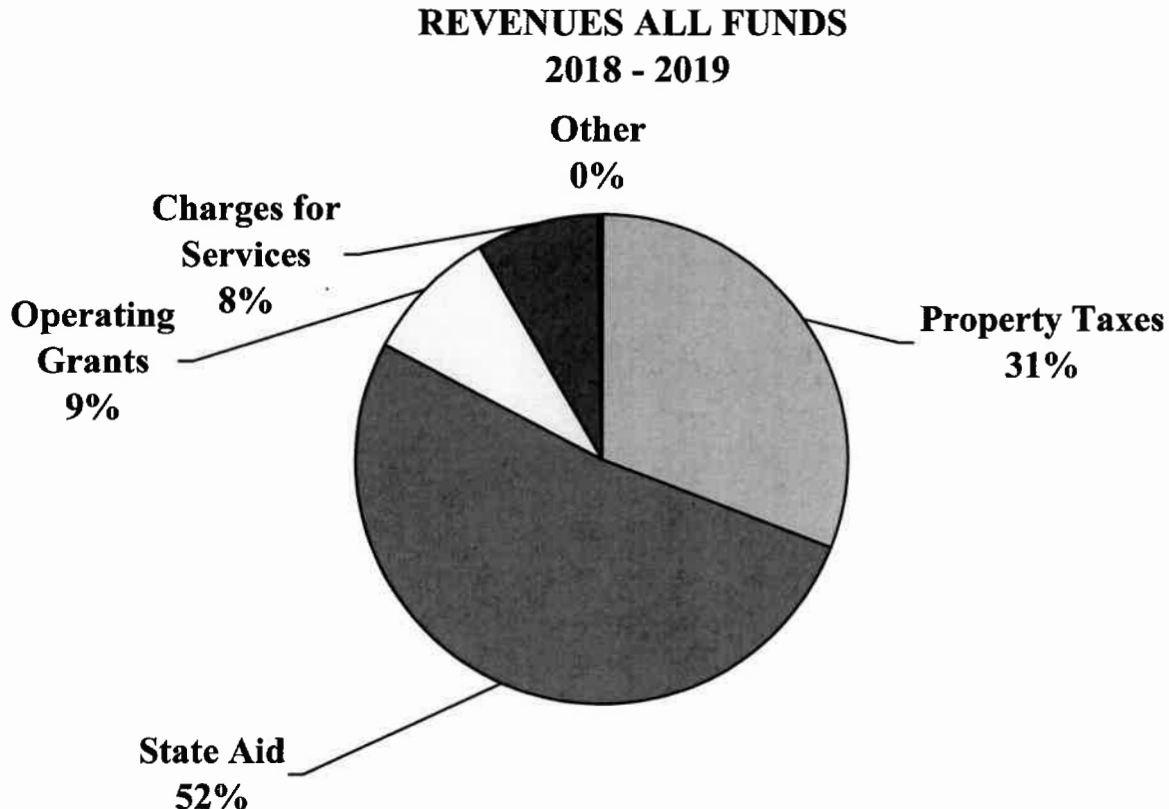
FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

Revenues: (Table #3)

- For FY2018-19, the District received \$20.2M in revenue. This is an increase of 2% or \$333,941 over the previous year. General state aids increased over the prior year by \$67,908 to \$10.5M. Property taxes increased by \$66,214 to \$6.3M. For FY2018-19, 52% of total revenue came from general state aids, and 31% came from local school property taxes. The District received approximately 17% of all revenue in the form of specific use state aid, federal grants, contributions from individuals, and direct fees for services.
- Individuals, who directly participated or received benefits from a program offering, contributed \$1.6M of the cost, an increase of \$72,630 from the prior year. Book and activity fees, admissions to athletic events, school lunch fees, open enrollment tuition, and building rental fees are included here.
- Individuals and federal and state government subsidized certain programs with grants and contributions of \$1.8M, which is an increase of \$172,962 from the prior year. Special education, transportation, breakfast, and lunch aids are included here.
- The District received \$63,819 in other income, a decrease of \$44,963 from the prior year.



FREEDOM AREA SCHOOL DISTRICT

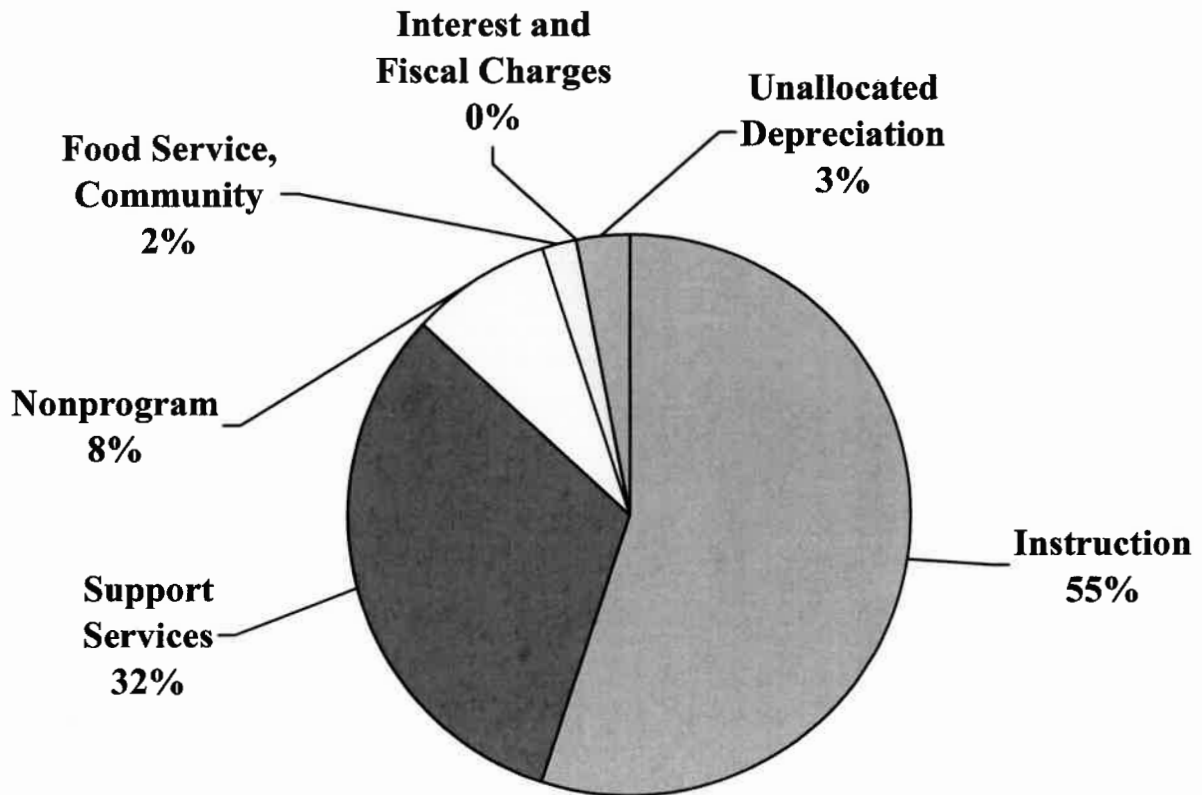
MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

Expenses: (Table #3)

- For FY2018-19, the District's total expenditure amount was \$21.3M. This is an increase of \$1.4M from the prior year. For FY2018-19, 55% was directed to instruction and 32% was directed to support services. Nonprogram expenditure amounts were 8% of the total. The food service program and community service represents 2% and costs for debt service represented 0% of total expenditures.

EXPENDITURES ALL FUNDS 2018 - 2019



FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

Table #4

Net Cost of Governmental Activities		
	<u>Total Cost of Services</u>	<u>Net Cost of Services</u>
Instruction	\$11,744,665	\$9,306,910
Support Services	\$6,886,661	\$6,390,509
Nonprogram	\$1,580,868	\$1,580,063
Food Service, Community Service	\$516,875	\$45,114
Interest and Fiscal Charges	\$38,069	\$38,069
Unallocated Depreciation	\$560,266	\$560,266
	_____	_____
Totals	\$21,327,404	\$17,920,931
	_____	_____

Net Cost of Governmental Activities: (Table #4)

- Total cost of all governmental activities was \$21.3M.
- The net cost of governmental activities, \$17.9M, was financed by general revenues, which are primarily made up of general state aids of \$10.5M and property taxes of \$6.3M. Miscellaneous and investment earnings accounted for \$63,819. In addition, District operations were subsidized by \$3.4M, which was collected through direct fees, operating grants, and contributions.

General Fund Budgetary Comparison:

- Consistent with current state statutes and regulations, an original budget is adopted in October to reflect the actual revenue cap and state aid certification. The statement of revenues, expenditures, and changes in fund balances-budget and actual for the general fund shows a comparison of the budget versus actual.
- Actual results for the year showed an excess of revenues over expenditures of \$30,646. Total revenues were more than budgeted by \$57,179. Total expenditures were more than budgeted by \$26,533.

FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

Fund Balances:

- The District shows a total for all fund balances of \$4.6M as of June 30, 2019.
- \$3.2M is in the general fund. The District utilizes this fund balance for funding future short-term operations. The fund balance is 17.5% of general fund expenditures. The Board of Education's policy is to have a minimum fund balance of at least 5%. The board policy goal has been met and the District will strive to maintain at least that level of fund balance.
- \$19,788 in the debt service fund is reserved to make future payments on long-term debt.
- Fund balances in the food service fund, long-term capital projects fund and community service funds will be used to fund continuing operations in those funds.

Capital Asset and Debt Administration:

Capital Assets

- At year-end, the District had \$9.9M in capital assets. Further detail can be found in Note 3 in the financial statements.

Long-term Debt

- At year-end, the District had \$10.8M in long-term obligations. Further detail can be found in Note 5 in the financial statements.

Economic Factors That Will Have an Impact on the Future of the District:

Many things occur in the District that will have significance on the future of the District. These items should be kept in mind while reading the financial statements and looking at the current status of the District.

- One of the main factors that will have economic impact on the future of the District will be how the Wisconsin Legislature continues to fund education. Each year as the state budget is being developed; educational institutions cannot be sure what the impact will be to their budget. As school districts live under revenue limits, the numbers used to generate that limit are critical to the operations of public education.
- Another factor that will have economic impact on the District is the number of students that are enrolled. This number is what is used to generate the revenue limit and amount of money that can be raised to fund the schools. At this time the District does have a slight decline in enrollment.

FREEDOM AREA SCHOOL DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2019

Economic Factors That Will Have an Impact on the Future of the District - Continued:

- Health insurance is an issue that will be continuously reviewed, and changes will be made to keep the District compliant with the Affordable Care Act. This will have financial impact on the District that must be considered. During 2019-2020 the District will bid out its health insurance. The District will also begin self-funding its dental plan.
- One of the items that will be looked at in the future is the District offered retirement plans. They will be evaluated to see if a fair offering can be made to staff while they are working rather than waiting until retirement. This will have a budget impact.
- After taking some time the District will once again visit the needs of District related to space and modern learning spaces. A third referendum will be tried at some point in the future.

Contacting the District's Financial Management:

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Maggie Gagnon, Director of Business Services, Freedom Area School District, N4021 County Road E, Freedom, WI 54130-7593.

BASIC FINANCIAL STATEMENTS

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

STATEMENT OF NET POSITION

June 30, 2019

ASSETS

Current assets:

Cash and investments	\$ 3,121,563
Taxes receivable	1,628,401
Accounts receivable	31,149
Due from other governments	724,045
Inventory	8,861
Total current assets	<u>5,514,019</u>

Capital assets:

Land, buildings and equipment	20,599,839
Less accumulated depreciation	<u>10,664,277</u>
Net capital assets	<u>9,935,562</u>

Total assets	<u>15,449,581</u>
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DEFERRED OUTFLOWS OF RESOURCES

Deferred outflows related to WRS pension	8,886,432
Deferred outflows related to OPEB	<u>176,976</u>

Total deferred outflows of resources	<u>9,063,408</u>
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LIABILITIES

Current liabilities:

Current portion of notes payable	155,000
Food service deposits	23,084
Accrued salaries and wages	18,977
Accrued payroll taxes and withholdings	853,707
Accrued interest payable	6,733
Total current liabilities	<u>1,057,501</u>

Long-term liabilities:

Net pension liability - WRS	2,164,633
Bonds and notes payable	855,000
Other post employment benefits	7,608,636
Unused vested employee benefits	47,964
Total long-term liabilities	<u>10,676,233</u>

Total liabilities	<u>11,733,734</u>
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DEFERRED INFLOWS OF RESOURCES

Deferred inflows related to WRS pension	<u>6,273,128</u>
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NET POSITION

Invested in capital assets, net of related debt	8,925,562
Restricted	1,316,297
Unrestricted	<u>(3,735,732)</u>
Total net position	<u>\$ 6,506,127</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2019**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	
Instruction:				
Undifferentiated curriculum	\$ 3,479,806	\$ 660,288	\$ 48,924	\$ (2,770,594)
Regular curriculum	4,278,398	660,288	63,864	(3,554,246)
Special education curriculum	2,128,897	--	902,621	(1,226,276)
Other instructional curriculum	1,857,564	--	101,770	(1,755,794)
Total instruction	11,744,665	1,320,576	1,117,179	(9,306,910)
Support services:				
Pupil services	628,565	--	127,450	(501,115)
Instructional staff services	929,083	--	111,771	(817,312)
General administration	292,214	--	46,097	(246,117)
School building administration	1,077,647	--	--	(1,077,647)
Business administration	3,655,981	--	9,985	(3,645,996)
Other support services	303,171	--	200,849	(102,322)
Total support services	6,886,661	--	496,152	(6,390,509)
Nonprogram	1,580,868	--	805	(1,580,063)
Food service	509,891	282,647	189,114	(38,130)
Community service	6,984	--	--	(6,984)
Interest and fiscal charges	38,069	--	--	(38,069)
Unallocated depreciation	560,266	--	--	(560,266)
Total activities	\$ 21,327,404	\$ 1,603,223	\$ 1,803,250	(17,920,931)
General revenues:				
General state aids				10,510,437
Property taxes levied for:				
General purposes				6,052,988
Debt service				184,000
Community service				15,000
Interest income				32,289
Miscellaneous				31,530
Total general revenues				16,826,244
Change in net position				(1,094,687)
Net position, beginning of the year				7,600,814
Net position, end of year				\$ 6,506,127

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**BALANCE SHEET -
GOVERNMENTAL FUNDS**

June 30, 2019

	General Fund	Debt Service Fund	Long-term Capital Improvement Fund	Non-major Governmental Funds	Total Governmental Funds
ASSETS					
Cash and investments	\$ 2,029,632	\$ 19,788	\$ 656,880	\$ 415,263	\$ 3,121,563
Taxes receivable, net	1,628,401	--	--	--	1,628,401
Accounts receivable	7,337	--	--	23,812	31,149
Due from other funds	23,551	--	275,000	--	298,551
Due from other governments	679,494	--	--	44,551	724,045
Inventory	--	--	--	8,861	8,861
Total assets	<u>\$ 4,368,415</u>	<u>\$ 19,788</u>	<u>\$ 931,880</u>	<u>\$ 492,487</u>	<u>\$ 5,812,570</u>
LIABILITIES AND FUND BALANCES					
Liabilities:					
Food service deposits	\$ --	\$ --	\$ --	\$ 23,084	\$ 23,084
Accrued salaries and wages	18,977	--	--	--	18,977
Accrued payroll taxes & withholdings	853,707	--	--	--	853,707
Due to other funds	275,000	--	--	23,551	298,551
Total liabilities	<u>1,147,684</u>	<u>--</u>	<u>--</u>	<u>46,635</u>	<u>1,194,319</u>
Fund balances:					
Nonspendable	--	--	--	8,861	8,861
Spendable:					
Restricted	28,913	19,788	931,880	326,855	1,307,436
Assigned	--	--	--	110,136	110,136
Unassigned	3,191,818	--	--	--	3,191,818
Total fund balances	<u>3,220,731</u>	<u>19,788</u>	<u>931,880</u>	<u>445,852</u>	<u>4,618,251</u>
Total liabilities and fund balances	<u>\$ 4,368,415</u>	<u>\$ 19,788</u>	<u>\$ 931,880</u>	<u>\$ 492,487</u>	<u>\$ 5,812,570</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS
BALANCE SHEET TO THE STATEMENT OF NET POSITION**

June 30, 2019

Total fund balance - governmental funds		\$ 4,618,251
<p>Amounts reported for governmental activities in the statement of net position are different because:</p> <p>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The capital assets consisted of:</p>		
Land	1,501,475	
Land improvements, net of \$1,031,780 accumulated depreciation	94,770	
Buildings, net of \$5,359,967 accumulated depreciation	6,567,243	
Machinery and equipment, net of \$4,234,530 accumulated depreciation	835,869	
Building infrastructure, net of \$38,000 accumulated depreciation	--	
Construction in progress	936,205	
Total capital assets		9,935,562
<p>Deferred outflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.</p>		
		9,063,408
<p>Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in the governmental funds balance sheet.</p>		
		(6,733)
<p>Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Interest is not accrued in governmental funds but, rather, is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the statement of net position. Balances as of June 30, 2019, are:</p>		
Bonds and notes payable, including current portion	(1,010,000)	
Net pension liability - WRS	(2,164,633)	
Other post employment benefits	(7,608,636)	
Unused vested employee benefits	(47,964)	
Total long-term liabilities		(10,831,233)
<p>Deferred inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.</p>		
		(6,273,128)
Total net position of governmental activities		\$ 6,506,127

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2019

	General Fund	Debt Service Fund	Long-Term Capital Improvement Fund	Non-Major Governmental Funds	Total Governmental Funds
Revenues:					
Local sources	\$ 6,271,572	\$ 184,109	\$ 6,222	\$ 389,546	\$ 6,851,449
Interdistrict sources	1,126,002	--	--	--	1,126,002
Intermediate sources	21,550	--	--	--	21,550
State sources	11,451,824	--	--	9,271	11,461,095
Federal sources	537,735	--	--	203,394	741,129
Other sources	31,492	--	--	--	31,492
Total revenues	19,440,175	184,109	6,222	602,211	20,232,717
Expenditures:					
Instruction:					
Undifferentiated curriculum	3,208,764	--	--	22,102	3,230,866
Regular curriculum	4,097,029	--	--	--	4,097,029
Special education curriculum	2,066,731	--	--	--	2,066,731
Other instructional curriculum	1,805,602	--	--	111,151	1,916,753
Total instruction	11,178,126	--	--	133,253	11,311,379
Support services:					
Pupil services	587,779	--	--	937	588,716
Instructional staff services	871,266	--	--	1,161	872,427
General administration	273,760	--	--	--	273,760
School building administration	997,166	--	--	--	997,166
Business administration	2,650,722	--	--	936,205	3,586,927
Debt service	4,492	166,844	--	--	171,336
Other support services	990,350	--	--	289	990,639
Total support services	6,375,535	166,844	--	938,592	7,480,971
Nonprogram	1,580,868	--	--	--	1,580,868
Food service	--	--	--	485,677	485,677
Community service	--	--	--	6,984	6,984
Total expenditures	19,134,529	166,844	--	1,564,506	20,865,879
Excess of revenues over (under) expenditures	305,646	17,265	6,222	(962,295)	(633,162)
Other financing sources (uses):					
Note proceeds	--	--	--	1,150,000	1,150,000
Operating transfers in	--	--	275,000	--	275,000
Operating transfers (out)	(275,000)	--	--	--	(275,000)
Net other financing sources (uses)	(275,000)	--	275,000	1,150,000	1,150,000
Net change in fund balances	30,646	17,265	281,222	187,705	516,838
Fund balances, beginning of year	3,190,085	2,523	650,658	258,147	4,101,413
Fund balances, end of year	\$ 3,220,731	\$ 19,788	\$ 931,880	\$ 445,852	\$ 4,618,251

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE
STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2019**

Net change in fund balance - total governmental funds	\$ 516,838
The change in net position reported for governmental activities is different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is capitalized and depreciated over their useful lives. This is the amount by which capital outlay exceeds depreciation in the current period.	565,079
Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. This is the amount pension expense exceeds the amounts contributed by the District based on WRS calculations.	(829,593)
Other post employment benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned throughout the year. The increase in other post employment benefits liability is greater than the amounts paid.	(345,819)
Governmental funds report actual vested employee benefit payments made. The district-wide statement of activities includes unused vested employee benefits expense on an accrual basis. This is the amount by which payments exceed the accrual basis ts in the current year.	15,541
Accrued interest expense on long-term debt is reported in the district-wide statement of activities and changes in net position but does not require the use of current financial resources. Therefore, accrued interest is not reported as an expenditure in governmental funds.	(6,733)
Loan proceeds are reported as financing sources in governmental funds and, thus, contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. This is the amount by which proceeds exceed repayments.	<u>(1,010,000)</u>
Change in net position of governmental activities	<u>\$ (1,094,687)</u>

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THESE STATEMENTS.

FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN

STATEMENT OF FIDUCIARY NET POSITION -
FIDUCIARY FUNDS

June 30, 2019

	<u>Student Activity</u>
ASSETS	
Cash	\$ 297,615
LIABILITIES	
Due to student organizations	<u>297,615</u>
Net position	<u><u>\$ --</u></u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies:

The financial statements of Freedom Area School District (District) have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting principles and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

A. Reporting Entity

Freedom Area School District was established on July 3, 1963, as a common school district. The District, governed by a seven member elected board, operates grades Pre-K through 12 and is comprised of all or parts of six taxing districts. The District receives funding from local, state, and federal government sources and must comply with the concomitant requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined by the GASB pronouncement since it has decision making authority, the authority to levy taxes, the power to designate management, the ability to significantly influence operations, and it is primarily accountable for fiscal matters. In addition, there are no component units, as defined in GASB Statement 61 that are included in the District's reporting entity.

B. Fund Accounting

The accounts of the District are organized on the basis of funds and account groups, as prescribed by the Wisconsin Department of Public Instruction, for elementary and secondary school districts, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures as appropriate. District resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The District operates the following major governmental funds:

General fund - the general fund is the operating fund of the District. It is used to account for all financial resources of the District except those required to be accounted for in other funds.

Debt service fund - the debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

The District operates the following nonmajor governmental funds:

Special revenue funds - special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or capital projects) that are legally restricted to expenditures for specified purposes. The District uses special revenue funds to account for its other special projects, TEACH, food service, and community service funds.

Long-term capital improvement fund - the long-term capital improvement fund is used to account for financial resources to be used for the acquisition or construction of capital facilities. The District may not expend money deposited into the fund for a period of five years. The fund was established in June 2015 and first funded in July 2015.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 1. Summary of Significant Accounting Policies - Continued:

Capital projects fund - the capital project funds are used to account for financial resources to be used for the acquisition or construction of capital facilities (other than those financed by trust funds).

Additionally, the District reports the following fund type:

Fiduciary funds - activities of student organizations are accounted for in an agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

C. Basis of Presentation

District-wide Financial Statements

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements distinguish between governmental and business-type activities of the District. The District did not have any business-type activities in place at June 30, 2019.

The district-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include reconciliation between the district-wide statements and the governmental fund statements.

The statement of net position presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between the direct expenses and program revenues for each function or program of the governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, are clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes and revenues not classified as program revenues are presented as general revenues of the District.

Fund Financial Statements

Fund financial statements report detailed information about the District. Their focus is on major funds rather than reported funds by type. Each major governmental fund is presented in a single column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 1. Summary of Significant Accounting Policies - Continued:

D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. District-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using the modified accrual basis of accounting.

Revenues - Exchange and Nonexchange Transactions

Revenues resulting from exchange transactions are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recognized in the accounting period when they become both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the District is sixty days after year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which all eligibility requirements have been met. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: property taxes, investment earnings, tuition, grants, and student fees.

Expenditures

Under the accrual basis of accounting, expenditures are recorded at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Accounting

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. The legally adopted budget and budgetary expenditure control is exercised at the object level in the general fund and at the total expenditures level for all other funds. Reported budget amounts are as originally adopted or as amended by the Board of Education (Board) resolution.

F. Cash and Investments

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. All funds share common (pooled) checking and investment accounts unless regulations require separate investment accounts.

All investments are stated at market value. Determination of fair value for investment in the local government investment pool is based on information provided by the State of Wisconsin Investment Board.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 1. Summary of Significant Accounting Policies - Continued:

G. Property Taxes

The aggregate District tax levy is apportioned and certified by November 6 of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31, and the final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the County Treasurer makes full settlement to the District for any remaining balance. The County assumes all responsibility for delinquent real property taxes.

Property taxes are recognized as revenue in the period that the taxes are levied as if they are due in the current year and available to pay current liabilities. The 2018 tax levy is used to finance operations of the District's fiscal year ended June 30, 2019. All property taxes are considered due on January 1, 2019, when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30 and are available to pay current liabilities.

H. Receivables

Receivables at June 30, 2019, consisted of taxes, accounts, and governmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes and the stable condition of federal and state programs.

I. Inventory

Inventories are valued at the lower of cost (first-in, first-out) or market. Inventory in the governmental funds consists of expendable supplies held for consumption. The cost is recorded as expenditure at the time individual inventory items are consumed.

J. Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts

Vacation benefits are accrued as a liability if the employee's right to receive compensation is attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at June 30 by those employees who are currently eligible to receive termination payments and those employees for whom it is probable will become eligible to receive termination benefits in the future. The criteria for determining the vacation and sick leave liability is derived from Board policy, negotiated agreements, and state laws.

The entire compensated absence liability is reported on the district-wide financial statements. For governmental fund financial statements, the amount of accumulated vacation and sick leave of employees has been recorded as a current liability to the extent that the amounts are expected to be paid using expendable available resources. The balance of the liability is not recorded.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 1. Summary of Significant Accounting Policies - Continued:

K. Capital Assets and Depreciation

General capital assets are reported in the district-wide statement of net position but not in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirement during the year. Donated fixed assets are recorded at their market value as of the date received. The District follows the policy of not capitalizing assets with a cost of less than \$1,000 and a useful life of less than one year, unless their exclusion as a group would make the financial statements materially misleading. All reported capital assets, with the exception of land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital asset. Depreciation is computed using the straight-line method over the following useful lives:

Land	Not depreciated
Land improvements	20 years
Buildings	50 years
Machinery and equipment	5-15 years
Infrastructure	7 years

L. Interfund Activity

Short-term interfund loans are classified as interfund receivables/payables in the fund financial statements. These amounts are eliminated in the statement of net position.

M. Accrued Liabilities and Long-term Debt

All accrued liabilities and long-term debt are reported in the district-wide financial statements.

For governmental fund financial statements, accrued liabilities are generally reported as a governmental fund liability if due for payment as of the balance sheet date, regardless of whether they will be liquidated with current financial resources. However, claims and judgments and compensated absences paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources. Long-term debt paid from governmental funds is not recognized as a liability in the fund financial statements until due.

N. Deferred Outflows / Inflows of Resources

The District has implemented GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. In addition to assets and liabilities, the statement of net position will report separate sections for deferred outflows and deferred inflows of resources. The separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and, therefore, will not be recognized as an outflow of resources (expense/expenditure) until then. The District has deferred outflows relating to the WRS pension plan and its OPEB plan.

Deferred inflows of resources represent an acquisition of net position that applies to a future period and, therefore, will not be recognized as an inflow of resources (revenue) until that time. The District has deferred inflows relating to the WRS pension plan.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 1. Summary of Significant Accounting Policies - Continued:

O. Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for the classifications of fund balances on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance - this classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions of enabling legislation.

Committed fund balance - these amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the Board - the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. The District did not have any committed fund balances as of June 30, 2019.

Assigned fund balance - this classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board, district administrator, and the business manager have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts in governmental funds, other than in the general fund that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance - this fund balance is the residual classification for the general fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first, then unrestricted resources - committed, assigned, and unassigned - in order as needed.

The Board has set a general fund minimum fund balance target at least 5% of expenditures and recurring transfers of both the general and special education funds. The special education fund does not meet the definition of a special revenue fund as defined in GASB pronouncements and the activity in this fund is consolidated with the general fund in the fund financial statements.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 1. Summary of Significant Accounting Policies - Continued:

P. WRS Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Q. OPEB Plan

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to the OPEB benefit, and OPEB expense, information about the fiduciary net position of the District's OPEB plan and additions to/deductions from the OPEB plans' fiduciary net position have been determined on the same basis as they are reported to the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

R. Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 2. Cash and Investments:

The debt service fund accounts for its transactions through separate and distinct bank and investment accounts as required by state statutes. In addition, agency funds use separate and distinct accounts. All other funds share in common bank and investment accounts.

The District is required to invest its funds in accordance with Wisconsin Statute 66.0603(1m). The Board has adopted an investment policy pursuant to these statutes that allows the District to invest in the following:

Time deposits

Securities guaranteed by the U. S. Government

Securities of Wisconsin Municipal Units

Securities of Wisconsin Educational and Local Government Investment Pool

Bonds issued by a local exposition district

Bonds issued by a local professional baseball park district

Bonds issued by a local professional stadium district

Bonds issued by the University of Wisconsin Hospitals and Clinics Authority

Bonds issued by a local cultural arts district

Bonds issued by the Wisconsin Aerospace Authority

Securities which mature or may be tendered for purchase at the option of the holder within not more than 7 years of the date on which it is acquired and received the highest or second highest rating category assigned by Standard & Poor's Corporation, Moody's Investors Service, or other similar nationally recognized rating agency

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 2. Cash and Investments - Continued:

Securities of an open-ended management investment company or investment trust, if the investment company does not charge a sales load, is registered under the Investment Company Act of 1940, and the portfolio is limited to bonds and securities issued by the federal government, bonds that are guaranteed by the federal government, or repurchase securities that are fully collateralized by bonds or securities

The carrying amount of the District's cash and investments totaled \$3,419,178 on June 30, 2019, as summarized below:

Petty cash funds	\$	275
Deposits with financial institutions		3,418,328
Investments:		
Local Government Investment Pool		575
		<u>\$ 3,419,178</u>
Reconciliation to the basic financial statements:		
Statement of net position	\$	3,121,563
Agency funds		297,615
		<u>\$ 3,419,178</u>

Deposits and investments of the District are subject to various risks. Presented below is a discussion of specific risks and the District's policy related to each risk.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counter-party (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Deposits in banks are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 per official custodian. In addition, the State of Wisconsin has a State Guarantee Fund that provides a maximum of \$400,000 per entity above the amount provided by the FDIC. However, due to the relatively small size of the Guarantee Fund in relation to the total coverage, total recovery of losses may not be available.

As of June 30, 2019, the carrying amount of the District's deposits was \$3,418,325 and the bank balance was \$3,682,392. Of the bank balance, \$250,000 was covered by FDIC insurance and the remaining \$3,432,392 was covered by pledged collateral.

The investment in the Local Government Investment Pool is insured against defaults in principal payments by Financial Security Assurance Incorporated.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 2. Cash and Investments - Continued:

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the two ratings assigned by nationally recognized statistical rating organizations. The investment in the Local Government Investment Pool is not rated. Following is the distribution of the District's investments:

	Cost	Fair Value
Local Government Investment Pool	\$ 575	\$ 575

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy to address interest rate risk.

Note 3. Capital Assets:

Capital asset activity for the year ended June 30, 2019:

	Beginning Balance	Additions	Reductions	Ending Balance
Governmental activities:				
Land	\$ 1,501,475	\$ --	\$ --	\$ 1,501,475
Land improvements	1,126,550	--	--	1,126,550
Buildings	11,927,210	--	--	11,927,210
Furniture and equipment	4,881,259	189,140	--	5,070,399
Building infrastructure	38,000	--	--	38,000
Construction in progress	--	936,205	--	936,205
Totals	19,474,494	1,125,345	--	20,599,839
Accumulated depreciation:				
Land improvements	981,152	50,628	--	1,031,780
Buildings	5,130,749	229,218	--	5,359,967
Furniture and equipment	3,954,110	280,420	--	4,234,530
Building infrastructure	38,000	--	--	38,000
Totals	10,104,011	560,266	--	10,664,277
Net totals	\$ 9,370,483	\$ 565,079	\$ --	\$ 9,935,562

All depreciation expense was charged to unallocated depreciation.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 4. Short-term Notes Payable:

Short-term notes payable cover District costs until anticipated tax and other revenue is collected throughout the year. Short-term notes payable of the District at June 30, 2019:

<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
\$ 1,200,000	\$ --	\$ 1,200,000	\$ --

The District had a \$1,300,000 line of credit with Old National Bank, which was issued on November 21, 2018, and matured on October 31, 2019. Any outstanding balance in the line of credit bears interest at the rate per annum determined by subtracting one percent (1.00%) per annum to the Prime Rate. The line of credit had an interest rate of 4.25% as of June 30, 2019. No draws were taken on the line of credit during fiscal year 2018-19.

The District had a \$1,200,000 note issued through the Wisconsin School District Cash Flow Administration Program on September 27, 2017, and matured on October 8, 2018. The interest rate on the note was 1.375%. The proceeds were used to finance continuing operations.

Interest expense for the year ended June 30, 2019, for short-term notes totaled \$4,492.

Note 5. Long-term Obligations:

Long-term obligations of the District at June 30, 2019:

<i>Type</i>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
General obligation debt	\$ --	\$ 1,150,000	\$ 140,000	\$ 1,010,000	\$ 155,000
Net pension liability - WRS	--	2,164,633	--	2,164,633	--
Other post employment benefits	7,360,566	248,070	--	7,608,636	--
Vested employee benefits	63,505	47,964	63,505	47,964	--
Totals	<u>\$ 7,424,071</u>	<u>\$ 3,610,667</u>	<u>\$ 203,505</u>	<u>\$10,831,233</u>	<u>\$ 155,000</u>

Total interest paid for the year ended June 30, 2019, was \$26,844 for general obligation debt.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 5. Long-term Obligations - Continued:

All general long-term obligations are secured by the full faith and credit and unlimited taxing powers of the District. General obligation debt at June 30, 2019, is comprised of the following:

<i>Description</i>	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Date of Maturity</u>	<u>Balances</u>
General obligation notes	07/02/18	2.0 - 4.0%	04/01/25	<u>\$ 1,010,000</u>

The 2018 equalized valuation of the District as certified by Wisconsin Department of Revenue is \$925,276,473. The legal debt limit and margin of indebtedness as of June 30, 2019, in accordance with Section 67.03(1) (b) of the Wisconsin Statutes follows:

Debt limit (10% of \$925,276,473)	\$ 92,527,647
Deduct long-term debt applicable to debt margin	<u>1,010,000</u>
Margin of indebtedness	<u>\$ 91,517,647</u>

Note 6. Inter-fund Transactions:

Inter-fund balances on the fund financial statements at June 30, 2019, consisted of the following:

<i>Fund</i>	<u>Due From</u>	<u>Due To</u>
General	\$ 23,551	\$ 275,000
Long-term capital improvement fund	275,000	--
Other special projects	--	23,551
Totals	<u>\$ 298,551</u>	<u>\$ 298,551</u>

The inter-fund balance between the general fund and the long-term capital improvement fund exists to provide additional funding for future capital improvement projects.

Inter-fund transfers on the fund financial statements at June 30, 2019, consisted of the following:

Transfer from the general fund to the long-term capital improvement fund	<u>\$ 275,000</u>
--	-------------------

The inter-fund transfer between the general fund and the long-term capital improvement fund was made to provide additional funding for future capital improvement projects.

Note 7. Excess of Actual Expenditures Over Budget:

The following functions had an excess of actual expenditures over budget for the year ended June 30, 2019:

General fund:	
Other instructional curriculum	\$ 23,221
Other support services	30,196
Operating transfers out	160,876

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 8. Fund Balance Reporting:

The following table discloses details of the amounts reported in the various fund balance categories as of June 30, 2019:

<u>Description</u>	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Long-Term Capital Improvement Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund balances:					
Nonspendable:					
Inventory - food service	\$ --	\$ --	\$ --	\$ 8,861	\$ 8,861
Restricted:					
Donations - special revenue trust fund	--	--	--	30,950	30,950
TEACH fund - future technology expenditures	--	--	--	45,772	45,772
Debt service	--	19,788	--	--	19,788
Long-term capital improvements	--	--	931,880	--	931,880
Capital projects	--	--	--	213,795	213,795
Food service	--	--	--	36,338	36,338
Unspent common school funds	28,913	--	--	--	28,913
Assigned:					
Community service fund activities	--	--	--	110,136	110,136
Unassigned	3,191,818	--	--	--	3,191,818
Total fund balances	<u>\$ 3,220,731</u>	<u>\$ 19,788</u>	<u>\$ 931,880</u>	<u>\$ 445,852</u>	<u>\$ 4,618,251</u>

Note 9. General Information About the WRS Pension Plan:

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 9. General Information About the WRS Pension Plan - Continued:

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/16) are entitled to receive a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Credible service also includes credible military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 9. General Information About the WRS Pension Plan - Continued:

The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment</u>	<u>Variable Fund Adjustment</u>
2008	6.6 %	0 %
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives & elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$606,284 in contributions from the employer.

Contribution rates as of June 30, 2019 are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (including teachers, executives, and elected officials)	6.7%	6.7%
Protective with Social Security	6.7%	10.7 %
Protective without Social Security	6.7%	14.9%

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 9. General Information About the WRS Pension Plan - Continued:

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability (asset) of \$2,164,633 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability (asset) was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the District's proportion was 0.06084384%, which was a decrease of 0.00073486% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$1,460,176.

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,685,920	\$ 2,980,102
Net differences between projected and actual earnings on pension plan investments	6,442,700	3,281,402
Changes in assumptions	364,877	--
Changes in proportion and differences between employer contributions and proportionate share of contributions	12,568	11,624
Employer contributions subsequent to the measurement date	380,367	--
Totals	<u>\$ 8,886,432</u>	<u>\$ 6,273,128</u>

\$380,367 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ending <i>June 30,</i>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
2019	\$ 3,066,549	\$ 2,256,548
2020	2022,928	1,816,930
2021	1,979,079	1,626,746
2022	1,437,509	572,904

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 9. General Information About the WRS Pension Plan - Continued:

Actuarial Assumptions

The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	December 31, 2017
Measurement date of net pension liability (asset)	December 31, 2018
Actuarial cost method	Entry age
Asset valuation method	Fair value
Long-term expected rate of return	7.0%
Discount rate	7.0%
Salary increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table
Post-retirement adjustments*	1.9%

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The total pension liability for December 31, 2018, is based upon a roll-forward of the liability calculated from the December 31, 2017, actuarial valuation.

Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 9. General Information About the WRS Pension Plan - Continued:

**Retirement Funds
Asset Allocation Targets and
Expected Returns**

Core Fund Asset Class	Asset Allocation %	Rate of Return %	
		Long-Term Expected Nominal	Long-Term Expected Real
Global equities	49	8.1	5.5
Fixed income	24.5	4.0	1.5
Inflation sensitive assets	15.5	3.8	1.3
Real estate	9	6.5	3.9
Private equity/debt	8	9.4	6.7
Multi-asset	4	6.7	4.1
Total Core Fund	110	7.3	4.7
Variable Fund Asset Class			
U.S. equities	70	7.6	5.0
International equities	30	8.5	5.9
Total Variable Fund	100	8.0	5.4

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

Asset allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

Single Discount Rate

A single discount rate of 7.0% was used to measure the total pension liability, as opposed to a discount rate of 7.2% for the prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.0% and a municipal bond rate of 3.71%. Because of the unique structure of WRS, the 7.0% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 9. General Information About the WRS Pension Plan - Continued:

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.0%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

	1% Decrease to Discount Rate (6.0%)	Current Discount Rate (7.0%)	1% Increase to Discount Rate (8.0%)
District's proportionate share of the net pension liability (asset)	\$ 8,602,478	\$ 2,164,633	\$(2,622,404)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>

Payables to the Pension Plan

The District has a payable to the plan in the amount of \$222,092 at June 30, 2019. This amount relates to legally required benefits owed to the plan for June 2019 payroll.

Note 10. General Information About the OPEB Plan:

Plan Description and Benefits Provided

The District's post-employment medical and dental plan is a single-employer, defined benefit healthcare plan administered by the District. The plan provides medical insurance benefits to eligible retirees and their spouses. The authority to establish and amend benefit provisions is with the Board of Education. The plan is not funded with a trust and there is no financial report issued by the plan.

Administrators & Teachers: to be eligible for benefits, teachers must be at least 55 years of age with a minimum of 15 years of service or at least age 57 with a minimum of 20 years of service if hired after July 1, 2000.

Employees Covered by Benefit Terms

At June 30, 2018, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments	17
Inactive employees entitled to but not yet receiving benefits	--
Active plan members	156
Total	173

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 10. General Information About the OPEB Plan - Continued:

Contributions

The required contribution is based on projected pay-as-you-go financing requirements. No amounts are accumulated in a trust to pay OPEB benefits.

Net OPEB Liability

The net OPEB liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017, rolled forward to June 30, 2018. Other than the change in discount rate to 3.75% from 3.50%, no material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date.

Actuarial Assumptions

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5 %
Salary increases	3.0 %
Investment rate of return	3.0 %, net of OPEB plan investment expenses
Healthcare cost trend rates	Medical: initial rate of 7.5%, decreasing by 0.5% per year down to 6.5%, then by 0.1% per year down to 5.0%, and level thereafter

Mortality rates were based on the Wisconsin 2012 Mortality Table.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an experience study conducted in 2015 using Wisconsin Retirement System (WRS) experience from 2012-2014.

Discount Rate

The discount rate used to measure the total OPEB liability was to 3.75% as opposed to a discount rate of 3.5% for the prior year, which is reflective of a 20-year AA municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 10. General Information About the OPEB Plan - Continued:

Changes in the Total OPEB Liability

	Total OPEB Liability
Balances at 6/30/2017	\$ 7,360,566
Changes for the year:	
Service cost	506,088
Interest	260,105
Changes in assumptions or other input	(154,023)
Benefit payments	(364,100)
Net changes	248,070
Balances at 6/30/2018	\$ 7,608,636

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1%-point lower (2.5%) or 1%-point higher (4.5%) than the discount rate:

	1% Decrease (2.75%)	Discount Rate (3.75%)	1% Increase (4.75%)
Total OPEB liability	\$ 8,238,114	\$ 7,608,636	\$ 7,015,834

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1%-point lower or 1%-point higher than the current healthcare cost trend rates:

	1% Decrease (6.5% Decrease to 4.0%)	Healthcare Cost Trend Rates (7.5% Decrease to 5.0%)	1% Increase (8.5% Decrease to 6.0%)
Total OPEB liability	\$ 6,682,342	\$ 7,608,636	\$ 8,707,022

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 10. General Information About the OPEB Plan - Continued:

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$766,193. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ --	\$ --
Changes and assumptions	--	--
Net difference between projected and actual earnings on OPEB plan investments	--	--
District contributions subsequent to the measurement date	176,976	--
Totals	\$ 176,976	\$ --

\$176,976 reported as deferred outflows related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019.

Note 11. Limitation on School District Revenues:

Wisconsin statutes limit the amount of revenues that school districts may derive from general school aids and property taxes unless a higher amount is approved by a referendum. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993
- A referendum on or after August 12, 1993

Note 12. Contingent Liabilities:

Risk management - the District is exposed to various risks of loss, including torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases commercial insurance coverage for most of these risks. There were no reductions in purchased coverage for the year ended June 30, 2019. No settlements exceeded insured amounts in the last three fiscal years.

Litigation - from time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and counsel that the likelihood is remote, due in part to insurance coverage, that any other such claims or proceedings will have a material effect on the District's financial position.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO FINANCIAL STATEMENTS - CONTINUED

Note 13. Subsequent Events:

The District has evaluated all subsequent events through December 2, 2019, the date on which the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

Other Post Employment Benefits Plan

Last 10 Fiscal Years*

	2019	2018
Total OPEB liability:		
Service cost	\$ 506,088	\$ 506,088
Interest	260,105	247,893
Changes of assumptions or other input	(154,023)	--
Benefit payments	(364,100)	(446,077)
Net change in total OPEB liability	248,070	307,904
Total OPEB liability - beginning	7,360,566	7,052,662
Total OPEB liability - ending	\$ 7,608,636	\$ 7,360,566
The District's covered employee payroll	\$ 7,325,010	\$ 7,325,010
Total OPEB liability as a percentage of covered employee payroll	103.87%	100.49%

* The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

2018 was the first year that this information has been made available due to implementation of GASB 75.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO REQUIRED OPEB PLAN SCHEDULE
For the Year Ended June 30, 2019

Note 1. Change of Benefit Terms:

There were no changes of benefit terms for this benefit.

Note 2. Change of Assumptions:

The discount rate was changed from 3.50% to 3.75%.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE
NET PENSION LIABILITY (ASSET)**

Wisconsin Retirement System
Last 10 Fiscal Years*

Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
06/30/15	0.06304815%	\$ (1,548,209)	\$ 8,652,205	102.74%
06/30/16	0.06226076%	1,011,725	8,660,228	98.20%
06/30/17	0.06185384%	509,823	9,078,050	99.12%
06/30/18	0.06157870%	(1,828,344)	9,061,810	102.93%
06/30/19	0.06084384%	2,164,633	9,049,023	96.45%

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

2015 was the first year that this information was made available due to implementation of GASB 68.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS

Wisconsin Retirement System

Last 10 Fiscal Years*

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a Percentage of Covered Employee Payroll
06/30/15	\$ 605,654	\$ 605,654	\$ --	\$ 8,652,205	7.00%
06/30/16	588,895	588,895	--	8,660,228	6.80%
06/30/17	599,151	599,151	--	9,078,050	6.60%
06/30/18	616,203	616,203	--	9,061,810	6.80%
06/30/19	606,284	606,284	--	9,049,023	6.70%

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

2015 was the first year that this information was made available due to implementation of GASB 68.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

NOTES TO REQUIRED WRS SCHEDULES
For the Year Ended June 30, 2019

Note 1. Changes of Benefit Terms:

There were no changes of benefit terms for any participating employer in WRS.

Note 2. Changes of Assumptions:

Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015-2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop the total pension liability changed, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL -
GENERAL FUND**

For the Year Ended June 30, 2019

	Original Budget	Final Budget	Actual	Favorable (Unfavorable)
Revenues:				
Local sources	\$ 6,268,866	\$ 6,268,866	\$ 6,271,572	\$ 2,706
Interdistrict sources	1,175,263	1,175,263	1,126,002	(49,261)
Intermediate sources	19,000	19,000	11,858	(7,142)
State sources	10,827,635	10,827,635	10,876,852	49,217
Federal sources	105,869	105,869	148,036	42,167
Other sources	12,000	12,000	31,492	19,492
Total revenues	<u>18,408,633</u>	<u>18,408,633</u>	<u>18,465,812</u>	<u>57,179</u>
Expenditures:				
Instruction:				
Undifferentiated curriculum	3,305,291	3,305,291	3,208,764	96,527
Regular curriculum	4,128,955	4,128,955	4,097,029	31,926
Other instructional curriculum	1,782,381	1,782,381	1,805,602	(23,221)
Total instruction	<u>9,216,627</u>	<u>9,216,627</u>	<u>9,111,395</u>	<u>105,232</u>
Support services:				
Pupil services	387,492	387,492	376,920	10,572
Instructional staff services	645,276	645,276	644,069	1,207
General administration	288,259	288,259	273,760	14,499
School building administration	999,443	999,443	997,166	2,277
Business administration	2,566,173	2,566,173	2,552,689	13,484
Debt service	18,000	18,000	4,492	13,508
Other support services	911,968	911,968	942,164	(30,196)
Total support services	<u>5,816,611</u>	<u>5,816,611</u>	<u>5,791,260</u>	<u>25,351</u>
Nonprogram	1,538,622	1,538,622	1,534,862	3,760
Total expenditures	<u>16,571,860</u>	<u>16,571,860</u>	<u>16,437,517</u>	<u>134,343</u>
Excess of revenues over expenditures	1,836,773	1,836,773	2,028,295	191,522
Other financing sources (uses):				
Operating transfers (out)	<u>(1,836,773)</u>	<u>(1,836,773)</u>	<u>(1,997,649)</u>	<u>(160,876)</u>
Net change in fund balance	--	--	30,646	30,646
Fund balance, beginning of year	<u>3,190,085</u>	<u>3,190,085</u>	<u>3,190,085</u>	--
Fund balance, end of year	<u>\$ 3,190,085</u>	<u>\$ 3,190,085</u>	<u>\$ 3,220,731</u>	<u>\$ 30,646</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL -
SPECIAL EDUCATION FUND
For the Year Ended June 30, 2019**

	Original Budget	Final Budget	Actual	Favorable (Unfavorable)
Revenues:				
Intermediate sources	\$ 11,000	\$ 11,000	\$ 9,692	\$ (1,308)
State sources	590,000	590,000	574,972	(15,028)
Federal sources	512,996	512,996	389,699	(123,297)
Total revenues	<u>1,113,996</u>	<u>1,113,996</u>	<u>974,363</u>	<u>(139,633)</u>
Expenditures:				
Instruction:				
Special education curriculum	2,216,944	2,216,944	2,066,731	150,213
Support services:				
Pupil services	226,245	226,245	210,859	15,386
Instructional staff services	260,911	260,911	227,197	33,714
Business administration	118,241	118,241	98,033	20,208
Other support services	58,428	58,428	48,186	10,242
Total support services	<u>663,825</u>	<u>663,825</u>	<u>584,275</u>	<u>79,550</u>
Nonprogram	70,000	70,000	46,006	23,994
Total expenditures	<u>2,950,769</u>	<u>2,950,769</u>	<u>2,697,012</u>	<u>253,757</u>
Excess of revenues under expenditures	(1,836,773)	(1,836,773)	(1,722,649)	114,124
Other financing sources (uses):				
Operating transfers in	1,836,773	1,836,773	1,722,649	(114,124)
Net change in fund balance	--	--	--	--
Fund balance, beginning of year	--	--	--	--
Fund balance, end of year	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>

OTHER SUPPLEMENTARY INFORMATION

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING BALANCE SHEET -
NONMAJOR GOVERNMENTAL FUNDS**

June 30, 2019

	Special Revenue	Capital Projects Fund	Totals
ASSETS			
Cash and investments	\$ 201,468	\$ 213,795	\$ 415,263
Accounts receivable	23,812	--	23,812
Due from other governments	44,551	--	44,551
Inventories	8,861	--	8,861
	<u>278,692</u>	<u>--</u>	<u>492,487</u>
Total assets	\$ 278,692	\$ 213,795	\$ 492,487
 LIABILITIES AND FUND BALANCES			
Liabilities:			
Food service deposits	\$ 23,084	\$ --	\$ 23,084
Due to other funds	23,551	--	23,551
	<u>46,635</u>	<u>--</u>	<u>46,635</u>
Total liabilities	46,635	--	46,635
Fund balances:			
Non-spendable	8,861	--	8,861
Spendable:			
Restricted	113,060	213,795	326,855
Assigned	110,136	--	110,136
	<u>232,057</u>	<u>213,795</u>	<u>445,852</u>
Total fund balances	232,057	213,795	445,852
Total liabilities and fund balances	\$ 278,692	\$ 213,795	\$ 492,487

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES -
NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2019

	Special Revenue	Capital Projects Fund	Totals
Revenues:			
Local sources	\$ 389,546	\$ --	\$ 389,546
State sources	9,271	--	9,271
Federal sources	203,394	--	203,394
Total revenues	602,211	--	602,211
Expenditures:			
Instruction:			
Undifferentiated curriculum	22,102	--	22,102
Other instruction	111,151	--	111,151
Total instruction	133,253	--	133,253
Support services:			
Pupil services	937	--	937
Instructional staff services	1,161	--	1,161
Business administration	--	936,205	936,205
Other support services	289	--	289
Total support services	2,387	936,205	938,592
Food service	485,677	--	485,677
Community service	6,984	--	6,984
Total expenditures	628,301	936,205	1,564,506
Excess of revenues over expenditures	(26,090)	(936,205)	(962,295)
Other financing sources (uses):			
Loan proceeds	--	1,150,000	1,150,000
Net change in fund balances	(26,090)	213,795	187,705
Fund balances, beginning of year	258,147	--	258,147
Fund balances, end of year	\$ 232,057	\$ 213,795	\$ 445,852

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING BALANCE SHEET -
NONMAJOR SPECIAL REVENUE FUNDS
June 30, 2019**

	Other Special Projects	TEACH	Food Service	Community Service	Totals
ASSETS					
Cash and investments	\$ 30,950	\$ 45,772	\$ 14,610	\$ 110,136	\$ 201,468
Accounts receivable	--	--	23,812	--	23,812
Due from other governments	23,551	--	21,000	--	44,551
Inventories	--	--	8,861	--	8,861
Total assets	<u>\$ 54,501</u>	<u>\$ 45,772</u>	<u>\$ 68,283</u>	<u>\$ 110,136</u>	<u>\$ 278,692</u>
LIABILITIES AND FUND BALANCES					
Liabilities:					
Food service deposits	\$ --	\$ --	\$ 23,084	\$ --	\$ 23,084
Due to other funds	23,551	--	--	--	23,551
Total liabilities	<u>23,551</u>	<u>--</u>	<u>23,084</u>	<u>--</u>	<u>46,635</u>
Fund balances:					
Nonspendable	--	--	8,861	--	8,861
Spendable:					
Restricted	30,950	45,772	36,338	--	113,060
Assigned	--	--	--	110,136	110,136
Total fund balances	<u>30,950</u>	<u>45,772</u>	<u>45,199</u>	<u>110,136</u>	<u>232,057</u>
Total liabilities and fund balances	<u>\$ 54,501</u>	<u>\$ 45,772</u>	<u>\$ 68,283</u>	<u>\$ 110,136</u>	<u>\$ 278,692</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES -**

NONMAJOR SPECIAL REVENUE FUNDS

For the Year Ended June 30, 2019

	Other Special Projects	TEACH	Food Service	Community Service	Totals
Revenues:					
Local sources	\$ 89,913	\$ 497	\$ 282,967	\$ 16,169	\$ 389,546
State sources	--	--	9,271	--	9,271
Federal sources	23,551	--	179,843	--	203,394
Total revenues	<u>113,464</u>	<u>497</u>	<u>472,081</u>	<u>16,169</u>	<u>602,211</u>
Expenditures:					
Instruction:					
Undifferentiated curriculum	22,102	--	--	--	22,102
Other instructional curriculum	108,058	--	--	3,093	111,151
Total instruction	<u>130,160</u>	<u>--</u>	<u>--</u>	<u>3,093</u>	<u>133,253</u>
Support services:					
Pupil services	937	--	--	--	937
Instructional staff services	1,161	--	--	--	1,161
Other support services	289	--	--	--	289
Total support services	<u>2,387</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>2,387</u>
Food service	--	--	485,677	--	485,677
Community service	--	--	--	6,984	6,984
Total expenditures	<u>132,547</u>	<u>--</u>	<u>485,677</u>	<u>10,077</u>	<u>628,301</u>
Net change in fund balances	(19,083)	497	(13,596)	6,092	(26,090)
Fund balances,					
beginning of year	<u>50,033</u>	<u>45,275</u>	<u>58,795</u>	<u>104,044</u>	<u>258,147</u>
Fund balances, end of year	<u>\$ 30,950</u>	<u>\$ 45,772</u>	<u>\$ 45,199</u>	<u>\$ 110,136</u>	<u>\$ 232,057</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING BALANCE SHEET -
GENERAL FUND**

June 30, 2019

	<u>General Fund</u>	<u>Special Education Fund</u>	<u>Eliminations</u>	<u>General Fund Combined</u>
ASSETS				
Cash and investments	\$ 1,975,703	\$ 53,929	\$ --	\$ 2,029,632
Taxes receivable, net	1,628,401	--	--	1,628,401
Accounts receivable	7,337	--	--	7,337
Due from other funds	408,360	--	(384,809)	23,551
Due from other governments	348,614	330,880	--	679,494
Total assets	<u><u>\$ 4,368,415</u></u>	<u><u>\$ 384,809</u></u>	<u><u>\$ (384,809)</u></u>	<u><u>\$ 4,368,415</u></u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accrued salaries and wages	\$ 18,977	\$ --	\$ --	\$ 18,977
Accrued payroll taxes & withholdings	853,707	--	--	853,707
Due to other funds	275,000	384,809	(384,809)	275,000
Total liabilities	<u><u>1,147,684</u></u>	<u><u>384,809</u></u>	<u><u>(384,809)</u></u>	<u><u>1,147,684</u></u>
Fund balances:				
Restricted	28,913	--	--	28,913
Unassigned	3,191,818	--	--	3,191,818
Total fund balances	<u><u>3,220,731</u></u>	<u><u>--</u></u>	<u><u>--</u></u>	<u><u>3,220,731</u></u>
Total liabilities and fund balances	<u><u>\$ 4,368,415</u></u>	<u><u>\$ 384,809</u></u>	<u><u>\$ (384,809)</u></u>	<u><u>\$ 4,368,415</u></u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES -
GENERAL FUND**

For the Year Ended June 30, 2019

	General Fund	Special Education Fund	Eliminations	General Fund Combined
Revenues:				
Local sources	\$ 6,271,572	\$ --	\$ --	\$ 6,271,572
Interdistrict sources	1,126,002	--	--	1,126,002
Intermediate sources	11,858	9,692	--	21,550
State sources	10,876,852	574,972	--	11,451,824
Federal sources	148,036	389,699	--	537,735
Other sources	31,492	--	--	31,492
Total revenues	<u>18,465,812</u>	<u>974,363</u>	<u>--</u>	<u>19,440,175</u>
Expenditures:				
Instruction:				
Undifferentiated curriculum	3,208,764	--	--	3,208,764
Regular curriculum	4,097,029	--	--	4,097,029
Special education curriculum	--	2,066,731	--	2,066,731
Other instructional curriculum	1,805,602	--	--	1,805,602
Total instruction	<u>9,111,395</u>	<u>2,066,731</u>	<u>--</u>	<u>11,178,126</u>
Support services:				
Pupil services	376,920	210,859	--	587,779
Instructional staff services	644,069	227,197	--	871,266
General administration	273,760	--	--	273,760
School building administration	997,166	--	--	997,166
Business administration	2,552,689	98,033	--	2,650,722
Debt service	4,492	--	--	4,492
Other support services	942,164	48,186	--	990,350
Total support services	<u>5,791,260</u>	<u>584,275</u>	<u>--</u>	<u>6,375,535</u>
Nonprogram	<u>1,534,862</u>	<u>46,006</u>	<u>--</u>	<u>1,580,868</u>
Total expenditures	<u>16,437,517</u>	<u>2,697,012</u>	<u>--</u>	<u>19,134,529</u>
Excess of revenues over (under) expenditures	<u>2,028,295</u>	<u>(1,722,649)</u>	<u>--</u>	<u>305,646</u>
Other financing sources (uses):				
Operating transfers in	--	1,722,649	(1,722,649)	--
Operating transfers (out)	<u>(1,997,649)</u>	<u>--</u>	<u>1,722,649</u>	<u>(275,000)</u>
Net other financing sources (uses)	<u>(1,997,649)</u>	<u>1,722,649</u>	<u>--</u>	<u>(275,000)</u>
Net change in fund balances	30,646	--	--	30,646
Fund balances, beginning of year	<u>3,190,085</u>	<u>--</u>	<u>--</u>	<u>3,190,085</u>
Fund balances, end of year	<u>\$ 3,220,731</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 3,220,731</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**COMBINING BALANCE SHEET -
AGENCY FUNDS
June 30, 2019**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>
ASSETS:				
Cash	<u>\$ 269,944</u>	<u>\$ 722,395</u>	<u>\$ 694,724</u>	<u>\$ 297,615</u>
 LIABILITIES				
Due to student organizations:				
High school	\$ 178,521	\$ 503,777	\$ 491,819	\$ 190,479
Summer school	10,721	18,200	16,730	12,191
Officials	6,076	37,596	40,177	3,495
Middle school	25,092	76,116	65,522	35,686
Elementary school	<u>49,534</u>	<u>86,706</u>	<u>80,476</u>	<u>55,764</u>
Total liabilities	<u>\$ 269,944</u>	<u>\$ 722,395</u>	<u>\$ 694,724</u>	<u>\$ 297,615</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended June 30, 2019**

Awarding Agency/ Pass-Through Agency/ Award Description	Federal Catalog Number	Pass-Through Identification Number	Accrued Receivable 6/30/2018	Expenditures	Grantor Reimbursement	Accrued Receivable 6/30/2019
U.S. DEPARTMENT OF AGRICULTURE						
WI Department of Public Instruction:						
<i>Child Nutrition Cluster:</i>						
National School Breakfast	10.553	2019-441953-SB-546	\$ 16	\$ 2,641	\$ 2,201	\$ 456
National School Lunch-noncash	10.555	2019-441953-NSL-001	--	40,080	40,080	--
National School Lunch-cash	10.555	2019-441953-NSL-547	571	137,122	117,149	20,544
Child Nutrition Cluster totals			<u>587</u>	<u>179,843</u>	<u>159,430</u>	<u>21,000</u>
U.S. DEPARTMENT OF EDUCATION						
Formula Grants to LEAs	84.060A	n/a	--	23,551	--	23,551
WI Department of Public Instruction:						
<i>Special Education Cluster:</i>						
IDEA Flow Through	84.027	2019-441953-IDEA-FT-341	362,962	319,715	362,962	319,715
IDEA Title I-A Schoolwide	84.027	2019-441953-IDEA-FT-341	--	13,050	--	13,050
Preschool Entitlement	84.173	2019-441953-IDEA-PS-347	11,638	9,730	11,638	9,730
Special Education Cluster totals			<u>374,600</u>	<u>342,495</u>	<u>374,600</u>	<u>342,495</u>
Title I-A	84.010	2019-441953-TIA-141	104,900	60,998	104,900	60,998
Title II-A Improving Teacher Quality	84.367	2019-441953-TIIA-365	29,138	25,168	29,138	25,168
Title IV-A - Student Support and Academic Enrichment	84.424A	2019-441953-TIVA-381	--	8,101	--	8,101
CESA #6:						
LVEC - Carl Perkins	84.048	n/a	--	920	920	--
Immigrant Children and Youth Grant	84.365A	n/a	--	737	737	--
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES						
WI Department of Health Services:						
Medical Assistance Program	93.778	n/a	5,161	100,974	104,699	1,436
Totals			<u>\$ 514,386</u>	<u>\$ 742,787</u>	<u>\$ 774,424</u>	<u>\$ 482,749</u>

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**SCHEDULE OF EXPENDITURES OF STATE AWARDS
For the Year Ended June 30, 2019**

Awarding Agency/ Pass-Through Agency/ Award Description	State ID Number	Pass-Through Identification Number	Accrued Receivable 6/30/2018	Expenditures	Grantor Reimbursement	Accrued Receivable 6/30/2019
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION						
Special Education and						
School Age Parents	255.101	441953-100	\$ --	\$ 570,972	\$ 570,972	\$ --
State School Lunch Aid	255.102	441953-107	--	6,414	6,414	--
Common School Fund Library Aid	255.103	441953-104	--	72,381	72,381	--
General Transportation Aid	255.107	441953-102	--	47,397	47,397	--
WI School Day Milk Program	255.115	441953-109	--	2,662	2,662	--
General Equalization Aids	255.201	441953-116	165,775	9,441,147	9,449,606	157,316
Personal Electronic Computing Device	255.296	441953-175	--	16,750	16,750	--
Alcohol and Other Drug Abuse	255.306	441953-143	1,000	539	1,000	539
State School Breakfast Program	255.344	441953-108	--	195	195	--
Per Pupil Aid	255.945	441953-113	--	1,069,290	1,069,290	--
Educator Effectiveness Grant	255.940	441953-154	10,080	10,080	20,160	--
Career & Technical Educ Incentive Grants	255.950	441953-152	--	29,000	29,000	--
Assessment of Reading Readiness	255.956	441953-166	--	2,704	2,704	--
Robotics League Participation Grants	255.959	441953-167	2,592	--	2,592	--
Special Education Transition						
Incentive Grants	255.960	441953-168	--	4,000	4,000	--
CESA#6:						
Special Education and						
School Age Parents	255.101	n/a	5,049	9,692	14,741	--
Total Wisconsin Department of Public Instruction						
			<u>184,496</u>	<u>11,283,223</u>	<u>11,309,864</u>	<u>157,855</u>
WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT						
CESA#6:						
Local Youth Apprenticeship	445.112	n/a	9,350	10,200	19,550	--
WISCONSIN DEPARTMENT OF JUSTICE						
School Safety Grants	455.206	n/a	--	60,000	60,000	--
School SSIT / Mental Health Training	455.206	n/a	--	81,465	--	81,465
Total Wisconsin Department of Justice						
			<u>--</u>	<u>141,465</u>	<u>60,000</u>	<u>81,465</u>
Totals			<u>\$ 193,846</u>	<u>\$ 11,434,888</u>	<u>\$ 11,389,414</u>	<u>\$ 239,320</u>

SEE NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL
AND STATE AWARDS**

For the Year Ended June 30, 2019

Note 1. Basis of Presentation:

The accompanying schedules of expenditures of federal and state awards include the federal and state grant activity of the Freedom Area School District and are presented on the modified accrual basis of accounting. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the Wisconsin Public School District Audit Manual. Therefore, some amounts presented in these schedules may differ from amounts presented in, or used in the preparation of, the financial statements. Pass-through entity identifying numbers are presented where available.

Note 2. Special Education and School Age Parents Program:

The 2018-2019 eligible costs under the state special education program as reported by the District are \$2,257,750. The 2019-2020 estimated aid reimbursement for this program is \$553,149.



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Education
Freedom Area School District
Freedom, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Freedom Area School District (District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 2, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2019-001 and 2019-002, to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The District's Response to Findings

The District's response to the findings identified in our audit is described in the accompanying corrective action plan. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Erickson & Associates, S.C.

ERICKSON & ASSOCIATES, S.C.
Appleton, Wisconsin
December 2, 2019



Erickson & Associates, S.C.

Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION

Board of Education
Freedom Area School District
Freedom, Wisconsin

Report on Compliance for Each Major State Program

We have audited the Freedom Area School District's (District) compliance with the types of compliance requirements described in the *Wisconsin Public School District Audit Manual*, issued by the Wisconsin Department of Public Instruction, that could have a direct and material effect on each of the District's major state programs for the year ended June 30, 2019. The District's major state programs are identified in the accompanying summary of auditor's results.

Management's Responsibility

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its state awards applicable to its state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the compliance requirements of Wisconsin Department of Public Instruction in the *Wisconsin Public School District Audit Manual*. Those standards and compliance requirements require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the major state programs occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major State Program

In our opinion, the District complied, in all material respects, with the type of requirements referred to above that could have a direct and material effect on its major state programs for the year ended June 30, 2019.

Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the *Wisconsin Public School District Audit Manual*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of testing based on requirements of the *Wisconsin Public School District Audit Manual*. Accordingly, this report is not suitable for any other purpose.

Erickson & Associates, S.C.

ERICKSON & ASSOCIATES, S.C.
Appleton, Wisconsin
December 2, 2019

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended June 30, 2019**

Summary of Auditor's Results:

Financial Statements

Type of auditor's report on financial statements:	Unmodified opinion
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified not considered to be material weaknesses?	Yes
Noncompliance material to the financial statements?	No

State Awards

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified not considered to be material weaknesses?	No
Type of auditor's report on compliance for major programs:	Unmodified opinion
Any audit findings disclosed that are required to be reported in accordance with <i>Wisconsin Public School District Audit Manual</i> issued by the Wisconsin Department of Public Instruction?	No

Identification of major state programs:	255.201	General Equalization Aids
	255.101	Special Education and School Age Parents

Financial Statement Findings:

2019-001 Lack of Adequate Segregation of Duties in the System of Controls

Condition: The size of the District's office staff precludes an adequate segregation of accounting and reporting functions necessary to ensure an adequate internal control system. The District primarily operates its accounting and reporting functions with three individuals.

Criteria: Management is responsible for establishing and maintaining effective internal controls over financial reporting, the selection and application for accounting principles, and the safeguarding of assets. Proper segregation of duties provides a system of checks and balances on the accounting system and reduces the risk of errors and irregularities, both intentional and unintentional.

Cause: There are a limited number of office employees.

Effect: Proper segregation of duties in the system of controls is not accomplished.

Identification of a

Repeat Finding: This is a repeat finding from previous audits, see 2018-001.

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - CONTINUED

For the Year Ended June 30, 2019

2019-001 Lack of Adequate Segregation of Duties in the System of Controls - Continued:

Recommendation: Management and the elected body should continue the monitoring and supervision of the accounting and reporting functions. Monthly reporting of actual results, both revenues and expenditures, to budget is recommended.

Views of
Responsible

Officials: See District's corrective action plan.

2019-002 Financial Statement Preparation

Condition: The District has historically relied upon its auditors to assist in the preparation of the district-wide financial statements and footnotes as part of its external financial reporting process. Accordingly, the District's ability to prepare financial statements in accordance with GAAP is based, in part, on its reliance on its external auditors, who cannot by definition be considered part of the District's internal controls.

Criteria: We are required to report on whether the District is able to prepare financial statements in accordance with generally accepted accounting principles (GAAP). The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing accounting data, and (2) reporting district-wide and fund financial statements, including the related footnotes.

Cause: The additional costs with hiring staff experienced in preparing financial statements, along with additional training time, outweigh the derived benefits.

Effect: Information provided to management throughout the year may not be presented in accordance with generally accepted accounting principles.

Identification of a
Repeat Finding:

This is a repeat finding from previous audits, see 2018-002.

Views of
Responsible

Officials: See District's corrective action plan.

Recommendation: The District should continue to evaluate the cost/benefit of outsourcing the task of preparing the financial statements to the external auditors.

State Findings and Questioned Costs:

None

**FREEDOM AREA SCHOOL DISTRICT
FREEDOM, WISCONSIN**

SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

For the Year Ended June 30, 2019

Status of Prior Year Findings

The findings noted in the 2018 schedule of findings and questioned costs have been reported to the proper federal and state agencies.

2018-001 Lack of Adequate Segregation of Duties in the System of Controls

Management continues to believe that due to budget constraints, it is not practicable for the District to hire additional staff to correct this finding.

2018-002 Financial Statement Preparation

Management continues to believe that due to budget constraints, it is not practicable for the District to hire additional staff to correct this finding.



FREEDOM AREA SCHOOL DISTRICT

"Excellence Is Not Only Our Goal, It Is Our Tradition"

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CORRECTIVE ACTION PLAN

2019-001 Lack of Adequate Segregation of Duties in the System of Controls

Corrective Action Plan: The District continually evaluates the job duties of those involved with internal controls to find a fit that better segregates many of the duties. The District has also evaluated the cost/benefit of hiring additional support staff to achieve proper segregation of duties, but at this time, it is not possible due to budget constraints.

Anticipate Completion Date: Ongoing

2019-002 Financial Statement Preparation

Corrective Action Plan: The District has evaluated the cost/benefit of outsourcing the task of preparing the financial statements to the auditors. The District has determined that it is in the best interest of the District to continue to do so. The District carefully reviews the draft of the financial statements and notes prior to approving them and will accept responsibility for their content and presentation.

Anticipate Completion Date: Ongoing

Contact Information: For more information regarding these findings please contact Maggie Gagnon, Director of Business Services at 920-788-7944.

Sincerely,

Maggie Gagnon
Director of Business Services

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